

Vertical Integration Between Registries and Registrars – The Economic Pros and Cons

Sydney, Australia 22 June 2009



Background

- Issue debated since creation of ICANN
 - Originally generated because only one (commonly owned) commercial registry operator and registrar
 - Significant increase in competitive alternatives at registry and (especially) registrar level has not eliminated debates
 - New gTLD plans have brought issue to forefront again



Discussion Panel

- Joe Sims Moderator
 - Senior Antitrust Partner, Jones Day
 - Counsel to Jon Postel in creation of ICANN, and outside counsel to ICANN since its creation
- Participants
 - Steve Salop
 - Joshua Wright



- Professor of Law and Economics, Georgetown University Law Center
 - Formerly Associate Director for Special Projects and Industry Analysis, Bureau of Economics, US Federal Trade Commission
 - Formerly Economist at Civil Aeronautics Board/Federal Reserve Board
- Prolific author and speaker; relevant publications include:
 - Krattenmaker and Salop, Antitrust Analysis of Anticompetitive Exclusion: Raising Rivals' Costs to Gain Power Over Price, 96 YALE LAW JOURNAL 209 (1986)
 - Riordan and Salop, Evaluating Vertical Mergers: A Post-Chicago Approach, 63 ANTITRUST L.J. 513 (1995)
 - Salop and Romaine, Preserving Monopoly: Economist Analysis, Legal Standards, and Microsoft, 7 GEO. MASON L. REV. 617 (1999)



- Professor, George Mason University Department of Economics
 - Assistant Professor of Law, George Mason University School of Law
 - Formerly Scholar in Residence, Bureau of Competition, Federal Trade Commission
- Author of several relevant publications on the economics of vertical contractual arrangements:
 - Antitrust Analysis of Exclusive Dealing and Tying Arrangements (with A. Abbott), in THE LAW AND ECONOMICS OF ANTITRUST (Keith N. Hylton ed. 2009)
 - The Economics of Slotting Contracts (with B. Klein), 50 JOURNAL OF LAW AND ECONOMICS 421 (2007)
 - Slotting Contracts and Consumer Welfare, 74(2) ANTITRUST LAW JOURNAL 439 (2007)



- Presentation of vertical integration economics and law by the panel
 - Purpose is to lay an educational foundation for subsequent discussions at ICANN on this topic
 - Presentation (to best of our ability) will be objective and neutral
 - More focused on principles than ICANN specifics
- Application of these principles to ICANNspecific issues, with participation from registries and registrars
- Discussion and questions from the floor

Vertical Integration Basics

- Vertical integration can be structural, or by contract
- Vertical integration can be procompetitive or anticompetitive, depending on the facts
 - Can lead to lower prices, higher quality and better service
 - Can lead to higher prices, lower quality or less product variety, or slower innovation,



Assessing Effects

- Effects not limited to cross-ownership
 - Exclusive/preferential vertical contracts

- Complex task
 - Effects depend on numerous factors
 - Not well suited to bright lines



Potential Anticompetitive Effects of Vertical Integration

- Exclusion -- foreclosure/discrimination
- Evasion of price caps
- Exchange of sensitive competitive information



Potential Consumer Benefits from Vertical Integration

- Lower prices
- Facilitate new entry by Registries
 - Induce Registrar to provide specialized services for Registry
 - Induce Registrar to promote Registry
- Allow more scope for innovation in delivery of products/services

Conflicting Effects of Prohibition on Vertical Integration

"Under-inclusive"

- Vertical integration can facilitate the creation, maintenance or exercise of market power
- Anticompetitive effects can occur, even if firms not formally integrated

"Over-inclusive"

- Vertical integration unlikely to raise competitive concerns in competitive markets, or markets that lack entry barriers
- Prohibition can prevent beneficial, pro-competitive conduct, even in concentrated markets

Competition Policy: General Principles

- Good rules focus on likely effects
 - Facts matter!
 - Market power
 - Intensity of competition
 - Barriers to entry
 - Price caps
 - Magnitude of benefits
 - Restrictiveness of conduct
- No easy answers
 - Simplistic rules ensure mistakes!
 - Blanket prohibitions
 - Complete laissez-faire antitrust
 - Case-by-case analysis most accurate, but hardest to apply
- To state the obvious
 - Any rules are only effective if rigorously enforced
 - Changes in status quo can produce long term benefits, but also short term transition costs